

PLANNING COMMITTEE ADDENDUM Presentations

2.00PM, WEDNESDAY, 3 APRIL 2024
COUNCIL CHAMBER, HOVE TOWN HALL

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ADDENDUM

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Brighton Hippodrome

BH2022/02443



Application Description

- Restoration, renovation, part-demolition works and extensions to The Hippodrome to create a new mixed use development including multiformat performance space (Sui Generis), and apart-hotel (C1), restaurant/café (E) with rooftop bar and terrace (Sui Generis) including; erection of new apart-hotel building fronting Ship Street of 3 to 7 storeys with retail (E) at ground floor, conversion of existing Hippodrome Fly Tower to create additional rehearsal/performance space, conversion of Hippodrome House to provide bar, members club with external terrace and apart-hotel, and other associated works.
- BH2022/02443 (FP) & BH2022/02444 (LBC)



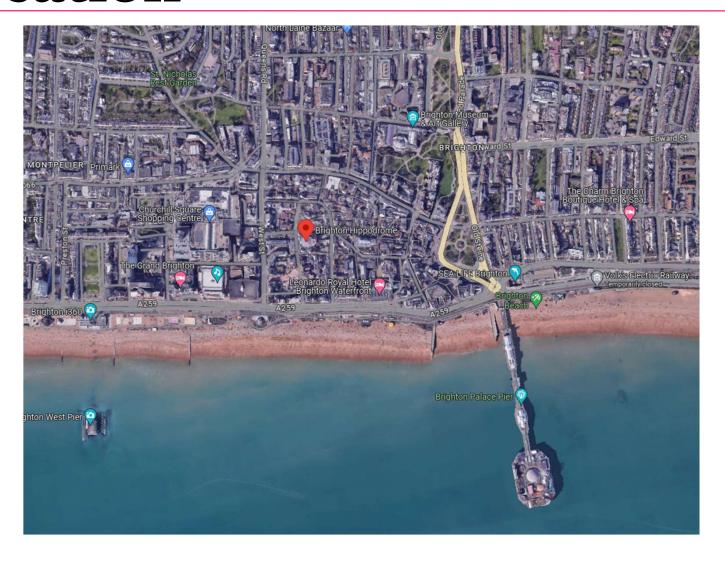
Proposal Overview

- Restoration, renovation, part-demolition works and extensions to The Hippodrome
- Proposed multi-format flexible performance space in auditorium
- New "foyer bar", internal bar areas, member club and roof terrace/s
- Erection of new 3-7 storey "apart-hotel" on existing rear service yard fronting Ship Street with retail at ground floor

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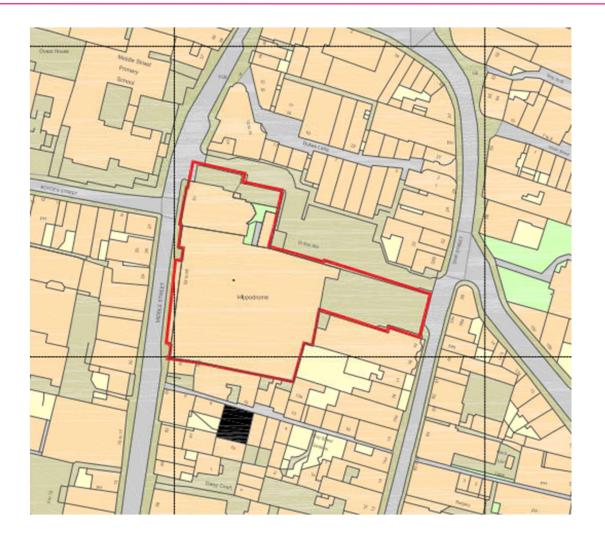
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Location





Site Location Plan

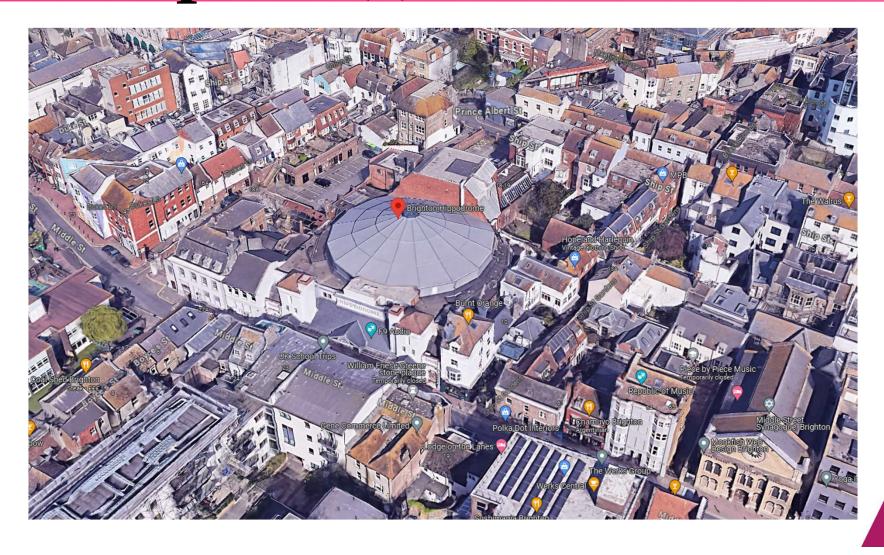




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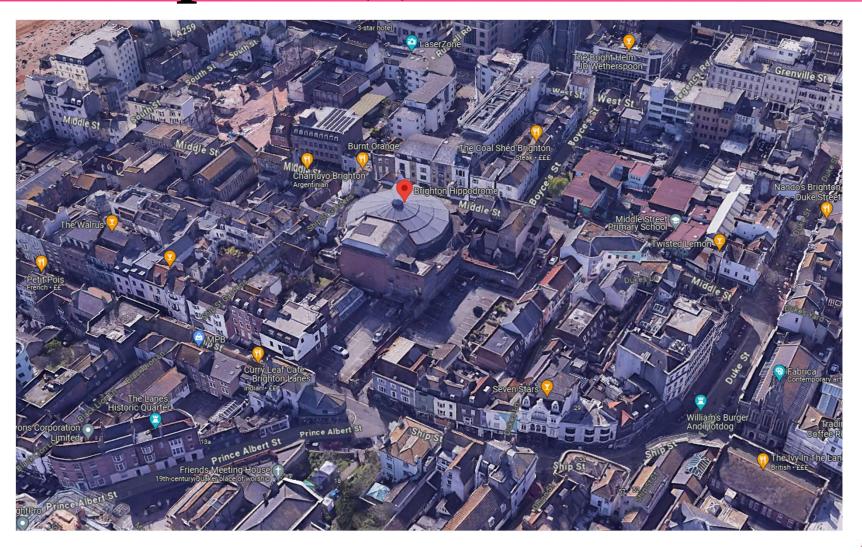
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Aerial photo(s) of site (view NE)





Aerial photo(s) of site (view W)





Hippodrome Auditorium Street Frontage (52-58 Middle Street)

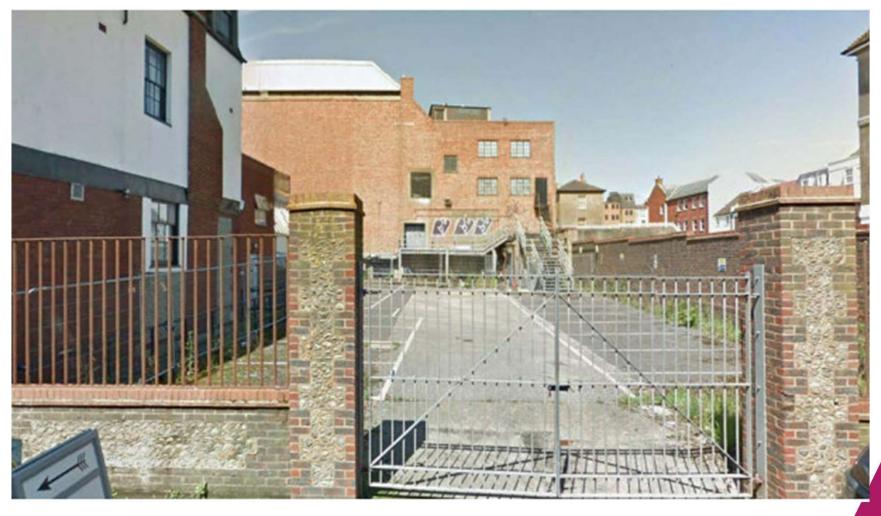


Hippodrome House 51 Middle Street (adjoining)





Rear of Hippodrome Fly Tower from Ship Street (rear car park)





Ship Street frontage in context





History of the building

- Built as ice skating rink in 1897
- Converted to circus 1901 (Frank Matcham)
 - Variety Theatre 1902
- Variety Theatre / Concert Hall / Cinema 1928 1964
 - TV Studio 1966
 - Bingo Hall 1967 2006
 - Vacant 2006 Present



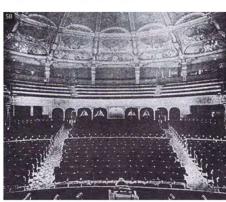
Historical photos of the interior

























HIPPODROME THEATER OF VARIETIES.

MIDDLE STREET, BRIGHTON.

Proprietors - Messers. BARRASFORD & SMITH
Managing Director - Mr. THOS. BARRASFORD

MONDAY, DEC. 5th, 1904, and during the week

TWO PERFORMANCES NIGHTLY
At 6,50 and 9 o'clock.
MATINEES-WEDNESDAY AND SATURDAY At 2,30

THE ORIGINAL! NOT A COPY! THE ORIGINAL!

o this Bars no Act or Performer HOUDINI forfeits £100 to anyone who can open and escape from the Regulation Handcuffs used in his performance.

BERT LESLIE

DORA MARTINE

THE ILFORDS

CARINA SISTERS

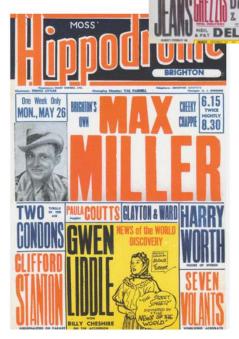
THE CABIACS

Molle. FLORA LUMIERE





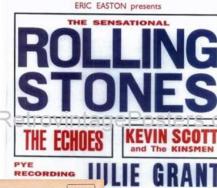






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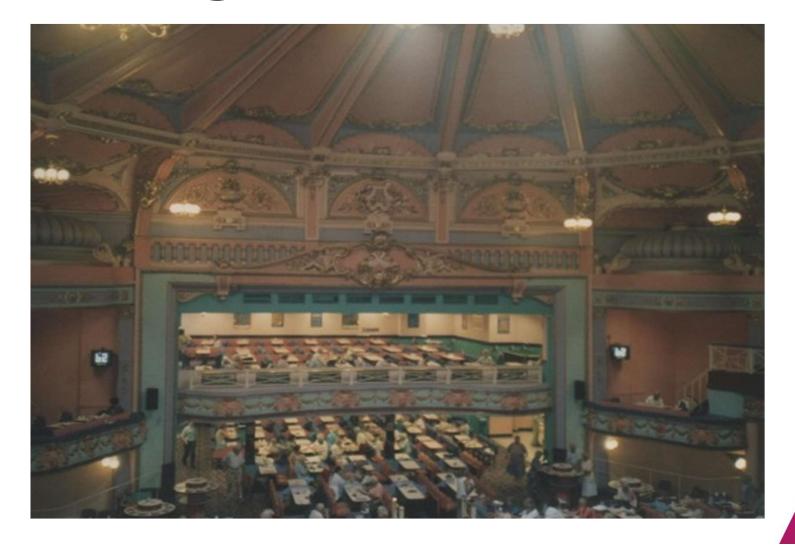




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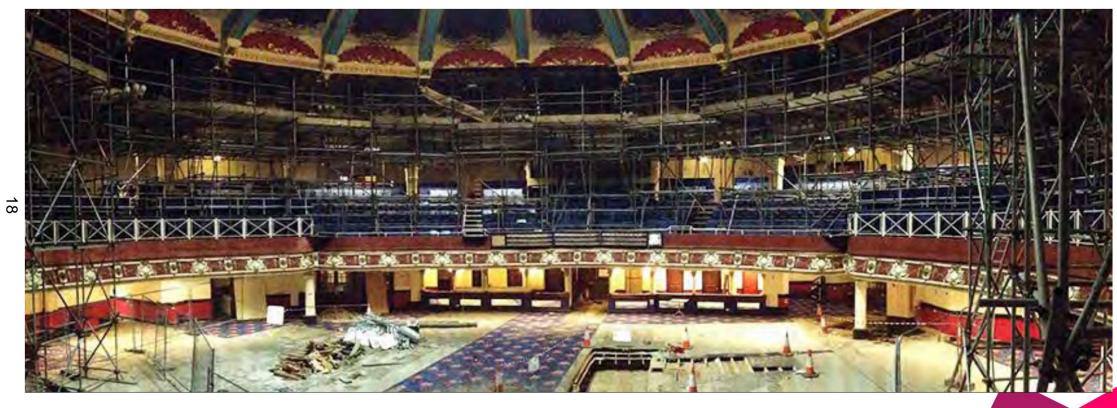
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Mecca Bingo 1967 - 2006

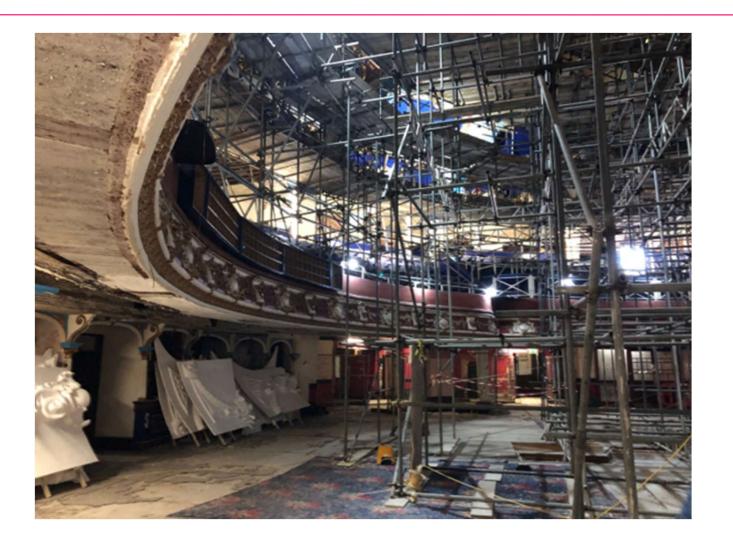




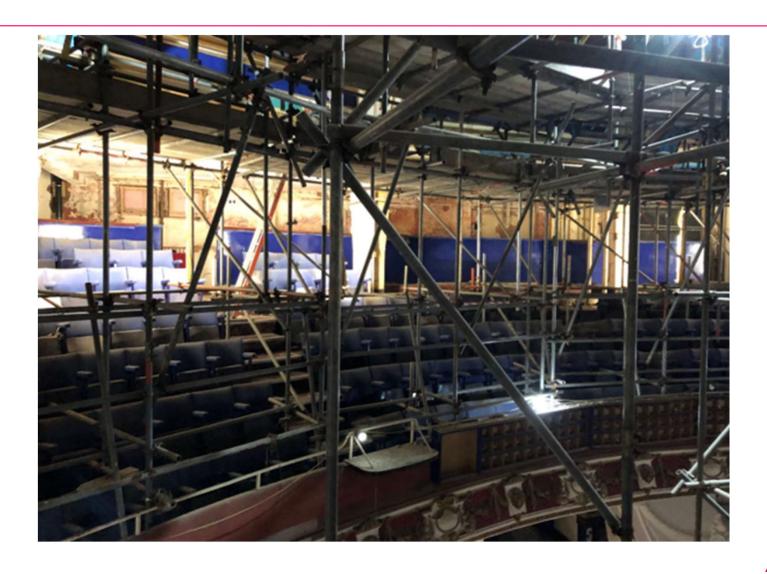
Condition post Mecca Bingo









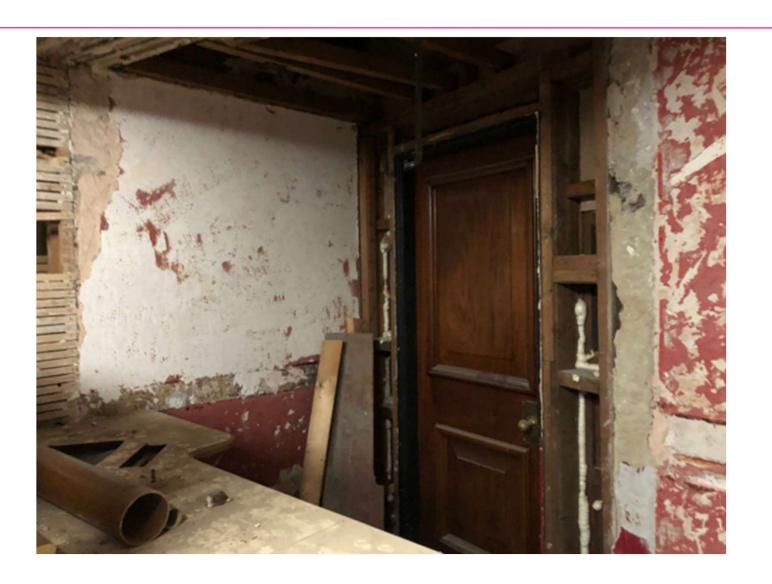




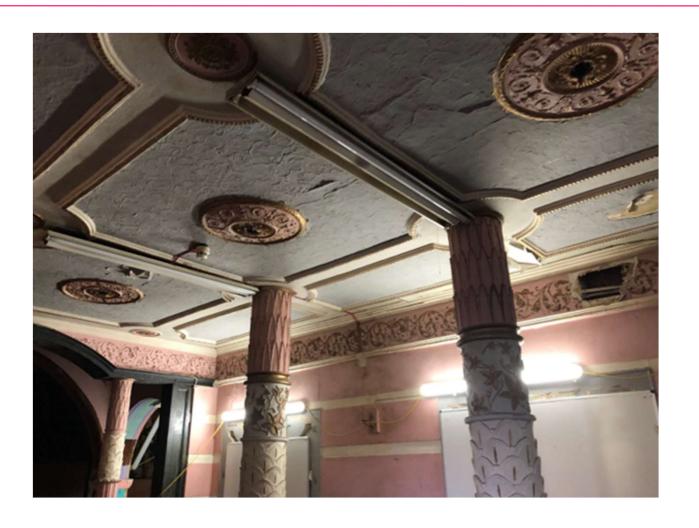
Rear equestrian/elephant ramp









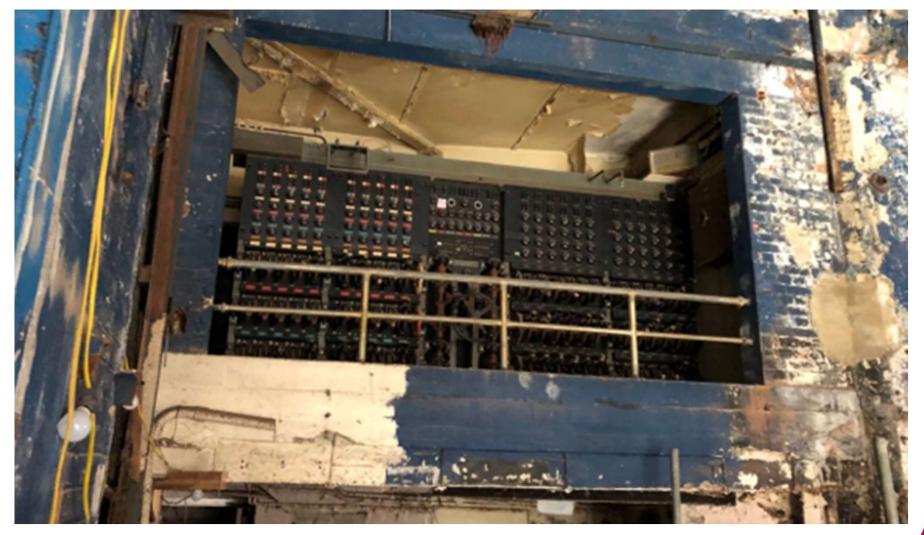








Grand Master Lighting Control Panel





Application BH2022/02443 (FP) & BH2022/02444 (LBC)

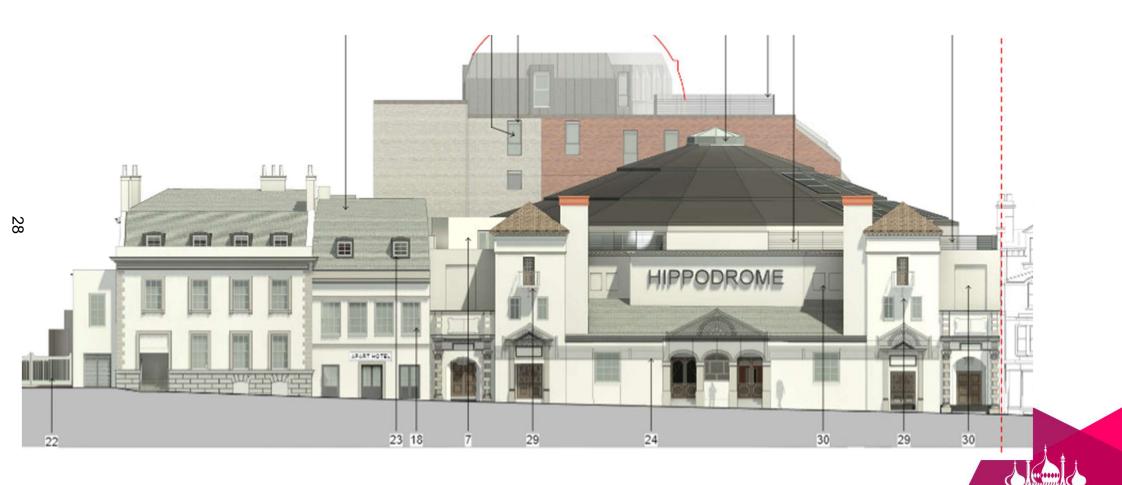
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Existing western elevation





Proposed western elevation



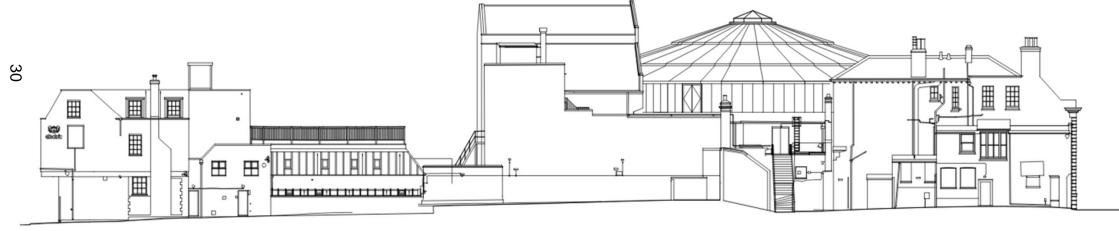
Brighton & Hove City Council

Proposed eastern elevation (Ship St)



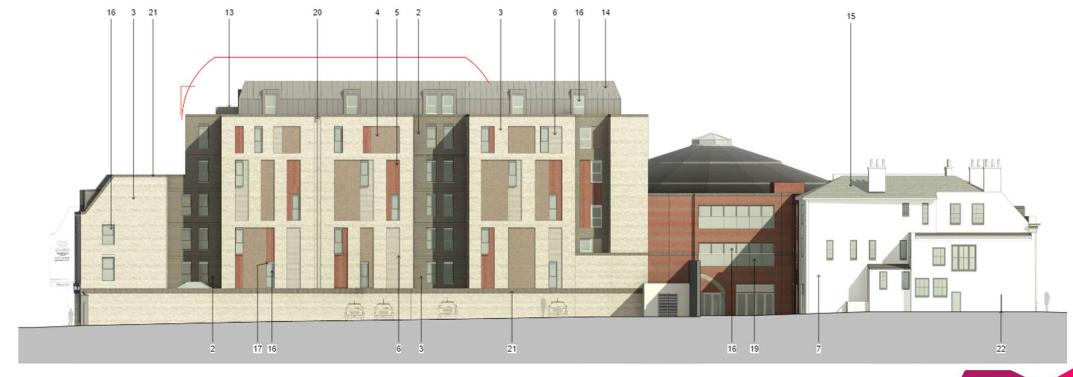


Existing northern elevation



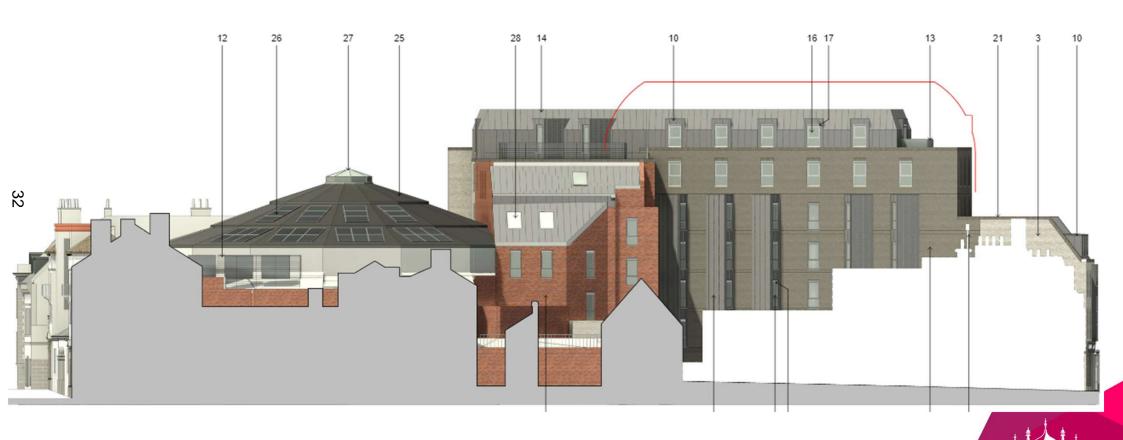


Proposed northern elevation





Proposed southern elevation



Brighton & Hove City Council

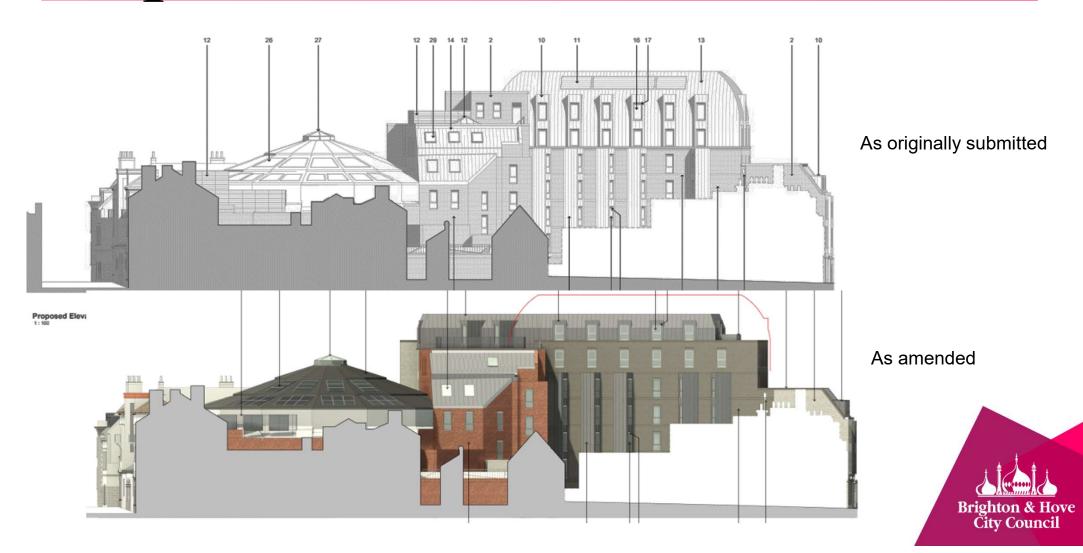
Proposed western elevation



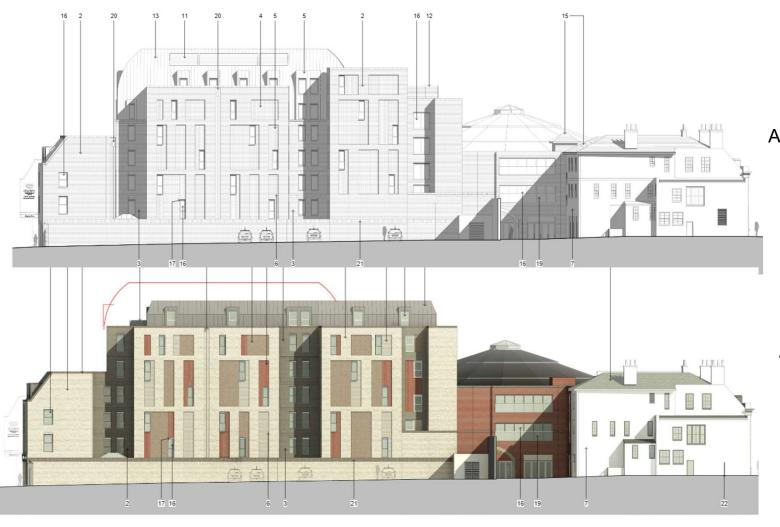
As originally submitted



Proposed southern elevation



Proposed northern elevation



As originally submitted

As amended



3D – View south (original proposal for scale)

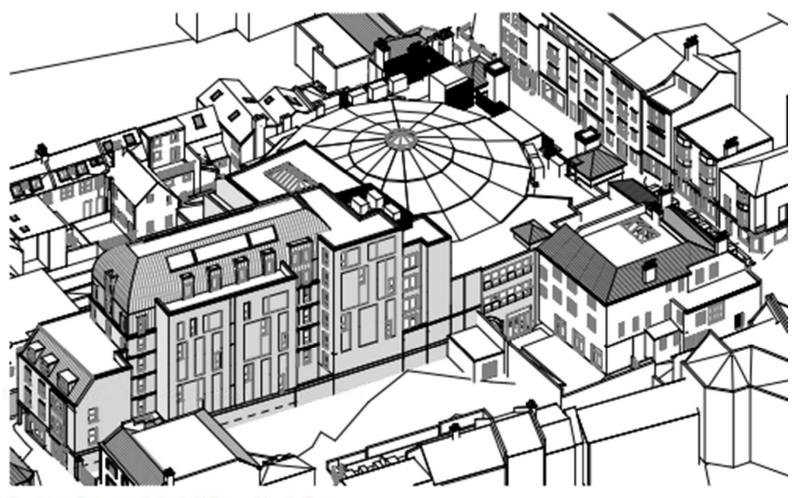
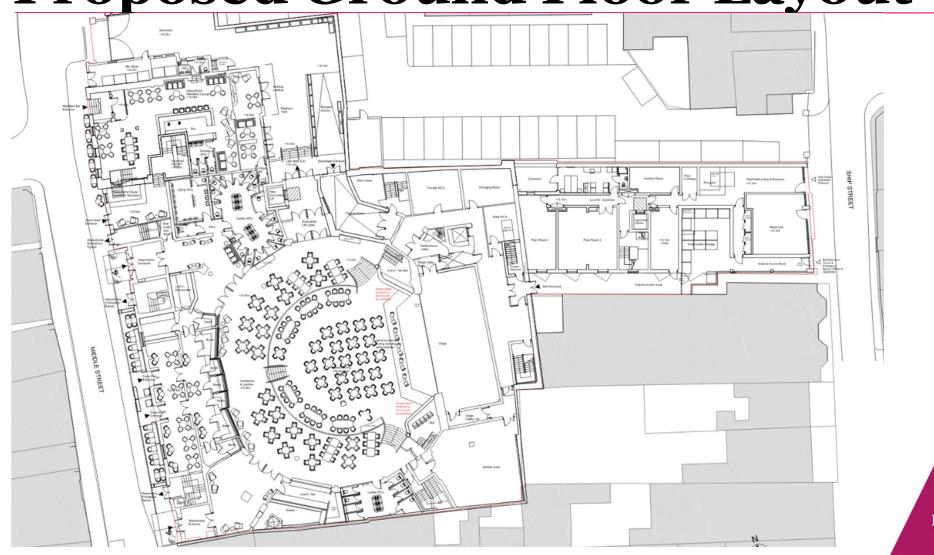


fig. 41 Proposed Aerial View - North East

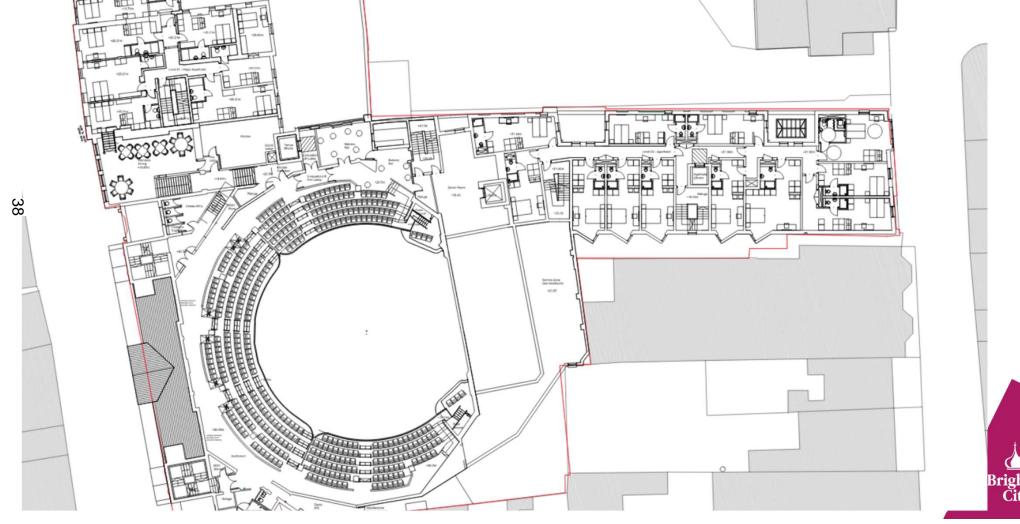


Proposed Ground Floor Layout



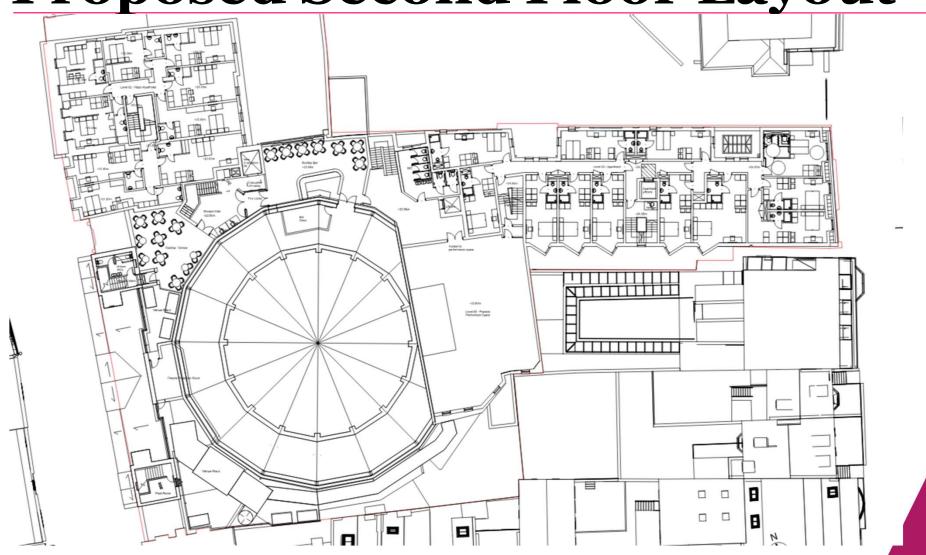


Proposed First Floor Layout



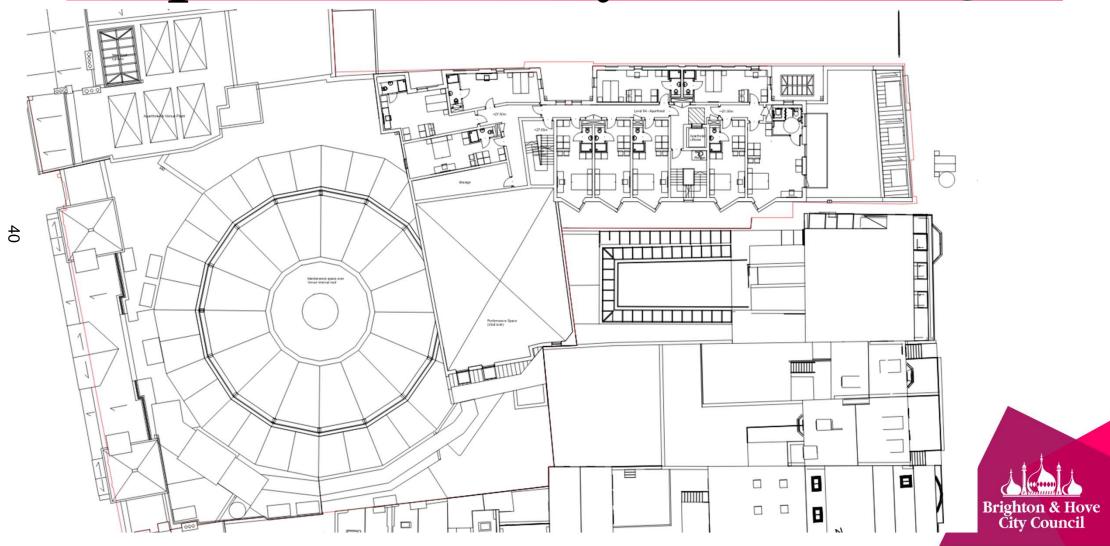


Proposed Second Floor Layout





Proposed Floor Layout (level 03)



Representations (objection summary)

- Adverse impact on listed building
- Adversely affects Conservation Area
- Apart Hotel would harm character of the street
- Apart Hotel would be overly dominant, oppressive / excessive bulk
- Additional traffic and concerns on road capacity
- Detrimental impact on property value
- Inappropriate Height of Development
- Overdevelopment
- Overshadowing
- Loss of outlook
- Overbearing
- Poor design
- Impact on Brighton skyline
- Would create enclosing impact
- Hotel too close to residential properties
- Impacts on security from crowds
- Noise, disturbance and vibration from venue
- Out of keeping
- Loss of privacy from hotel windows
- Roof-terrace to Apart Hotel too close to boundary
- Concerns of noise from rooftop bar
- Rooftop bars should close 9pm weekday and 10pm on weekends
- Loss of privacy from offices / fly tower conversion
- Disruptive and detrimental to peaceful enjoyment of Quakers Meeting House and Gardens
- Would block light to gardens of Quakers Meeting house
- Harm to trees of Quakers Meeting House

- Loss of area at rear would prevent large scale theatre
- No sufficient space for deliveries and performance equipment
- Rear yard should be retained
- Early morning deliveries should be restricted
- Concerns of noise from crowds
- Concerns of dust and noise from construction
- Would set dangerous precedent for future development in the Conservation Area
- Severe loss of light to residential properties
- Inappropriate siting of refuse storage for Apart Hotel
- Restriction of view
- Impact on parking in area
- Concern on table and chairs on Middle St
- Potential for anti-social behaviour
- Lack of historic detail
- Poor management of the site currently
- Poor quality of workmanship of current repairs
- Inaccuracies in Heritage Statement
- Urgent works not completed
- Would harm views from outside the site
- Hotel façade is inappropriate design
 - Fly tower must be retained and operational
 - Concerns that the site will be subdivided without benefits being achieved



Representations (support summary)

- In keeping with Listed Building
- Respects and protects the Heritage asset
- Flexibility beneficial for the venue
- Cultural benefits from restoration for the public use
- Brighton needs venue to attract high class acts
- Variety and higher quality performances in new space
- Quality venue needed to provide quality entertainment
- Assist in regeneration
- Beneficial to the city
- Would be a great asset culturally
- Beneficial to local business
- High end venue is what the city needs



Key Considerations in the Application

- Optimal Viable Use
- Public Benefit vs Harms
- Impact on Heritage Assets
- Impact on residential amenity
- Highways Impacts
- Sustainability Impacts
- Accessibility Impacts



Harms vs Benefits

- Harm to significance of Hippdrome and Hippodrome House
- Harms to Conservation Area
- Some harms to residential amenity

- Restoration of Grade II* Listed Building
- Auditorium back into use as a single volume capable of performance use
- Heritage improvements to public realm
- Active frontage onto Ship Street



S106 table

- Employment and Training Strategy
- Contribution of £70,800 for Employment and Skills Training
- Contribution for monitoring obligations (Events Management Plan)
- Contribution for monitoring obligations (Delivery and Servicing Management Plan)
- Contribution for monitoring obligations (Travel Plan)



Conclusion and Planning Balance

- Considered to sustain and enhance both the architectural and historic significance of the buildings
- Sse proposed is considered to be suitably viable and consistent with the history of the site and the ongoing conservation of this at risk Grade II* Listed Building
- Securing what can be considered as the Optimal Viable Use.
- The proposed development would contribute to the re-generation and vitality of this part of the Old Town Conservation Area and would also improve the public realm and make a positive contribution to local character and distinctiveness.

Conclusion and Planning Balance

Subject to an appropriate phasing agreement and suitable planning conditions is it considered that the public benefits of the proposal would be secured and realised.

Matters relating to Highways impacts, sustainability and archaeology are considered acceptable and can be suitably controlled through appropriately worded conditions.

On balance the development proposal is considered to be in accordance with the NPPF, national and local guidance and locally adopted planning policies of the Brighton and Hove City Plan Part One and Part Two.



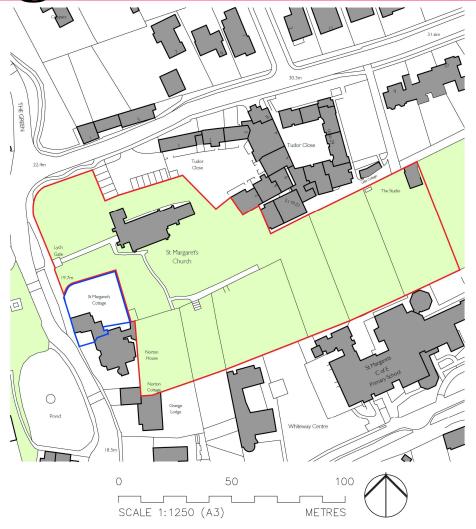
St Margarets Church, The Green, Rottingdean BH2022/01500



Application Description

- Erection of two storey extension to north elevation
- Clad in flint stone, with quoin details and a red tile roof to match the existing roof
- The extended space would provide for church and community activities.

Existing Location Plan





Aerial photo(s) of site





3D Aerial photo of site







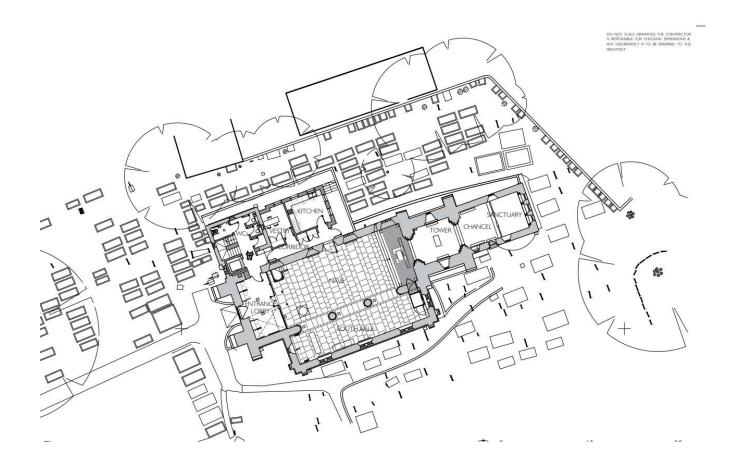
3D Aerial photo of site





North

Proposed Site Plan





ID

Site Photos









<u>Site photos – North Elevevation from Dean Court Road</u>







Site Photos – (existing 1970s extension in red)

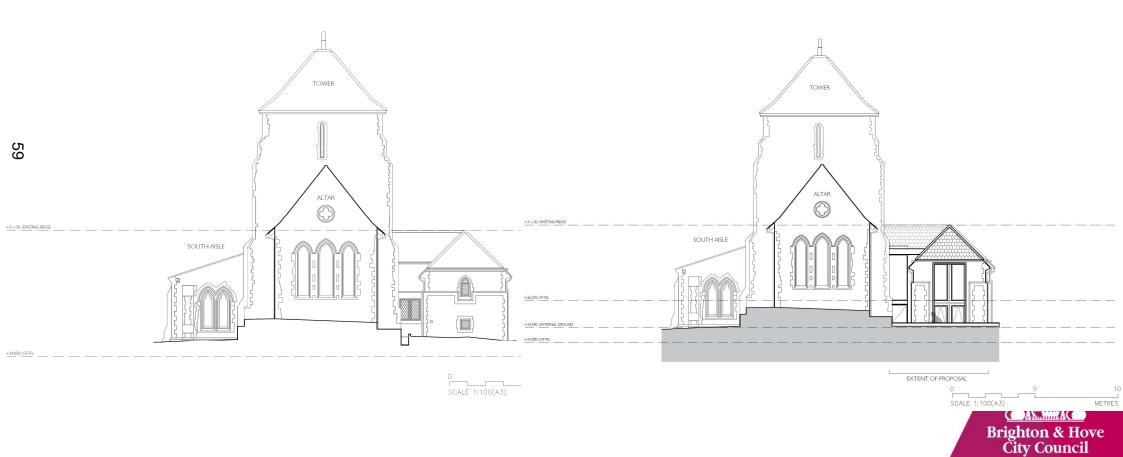




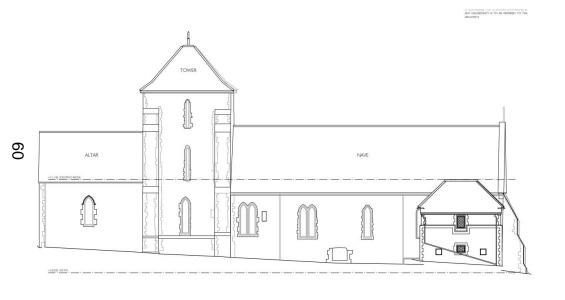




Existing/ Proposed East Elevation



Existing/Proposed North Elevation







Proposed Massing Visual





3D Visuals







3D Visuals







Representations

Thirty-six (36) objections:

Impact on heritage assets

Poor design/ inappropriate height

Overdevelopment

More community facilities not required

Increased footprint not necessary

Highways safety

Traffic/ Parking/ Pollution issues

Impact on infrastructure

Impact on archaeological remains

Impact on trees

Removal of graves

Impact on wildlife/ protected species

Omissions/ inaccuracies in submission documents

Twenty-six (26) in support:

Design in keeping with listed building

Community facility needed

Improved accessibility

Family facilities such a baby-changing area

Revitalise the Church

Public / community benefit

Sustainable measures

Parking impact would be minimal

Less than substantial harm

Councillor Bridget Fishleigh has made a representation supporting the application.



Key Considerations

- Principle of Development
- Impact on Heritage Assets
- Impact on Amenity
- Sustainable Transport
- Ecology
- Archaeology
- Sustainability



Conclusion and Planning Balance

- Extension would cause some harm to the architectural and artistic interest of the listed building and minor harm to the appearance and character of the conservation area. However, the level of harm is less than substantial under the terms of the NPPF and the statutory presumption can be outweighed by material considerations powerful enough to do so.
- Heritage and Public benefits arising from helping to sustain the listed church in a long term flexible and viable use. This is through the positive contribution that conservation of the listed building, as a community asset, can make to a sustainable community, particularly in terms of accessibility and inclusivity.
- It is considered that the benefits of the scheme significantly outweigh the negative impacts on the heritage assets. Furthermore, provided the recommended mitigation, compensation and enhancement is implemented, the proposed development can be supported from an ecological perspective.
- Approval of the application is therefore recommended, subject to conditions.

26 Arundel Drive East And 22-24 Arundel Drive East BH2023/03197

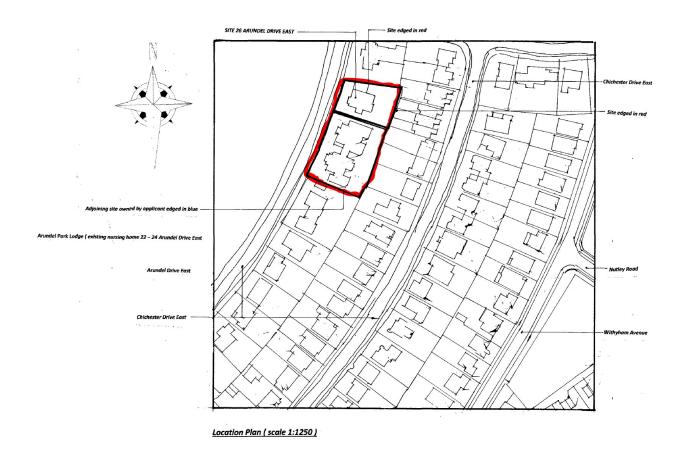


Application Description

 Change of use of 26 Arundel Drive East from residential dwelling (C3) to mental health care home (C2), incorporating erection of two storey pitched roof extensions to the North, South and East elevations and associated alterations and landscaping.

 Erection of single storey extension to link 26 with 22-24 Arundel Drive East.

Existing Location Plan





Aerial photo(s) of site





3D Aerial photo of site

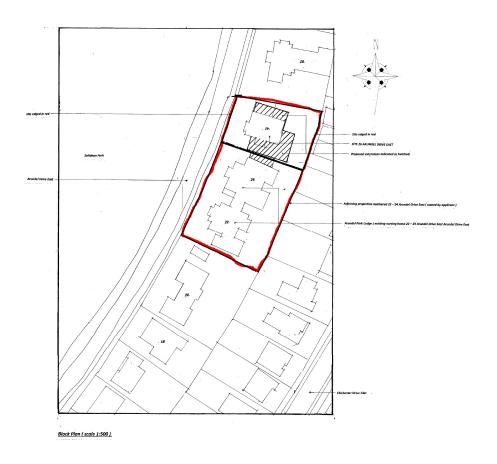


3D Aerial photo of site





Proposed Block Plan





Streetscene Photos









Proposed Front Elevation



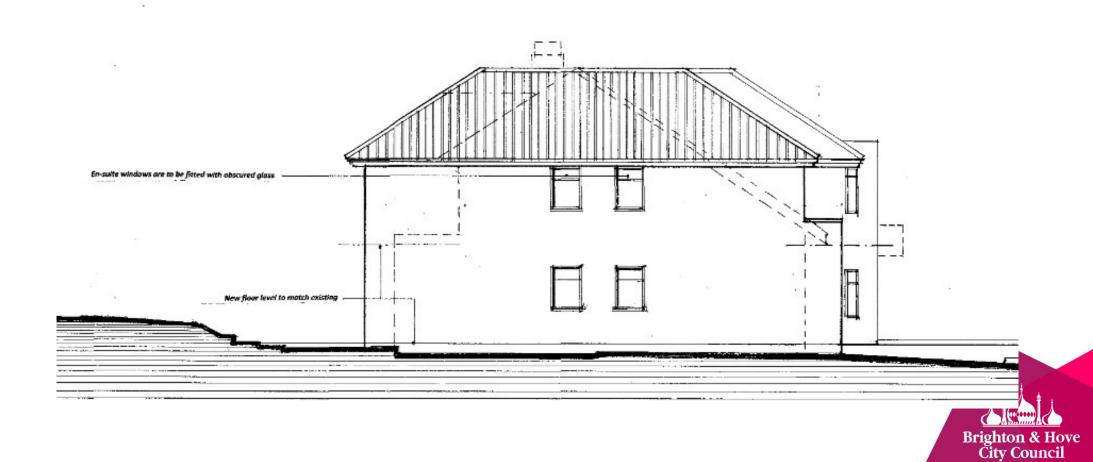
Brighton & Hove City Council

Proposed Rear Elevation

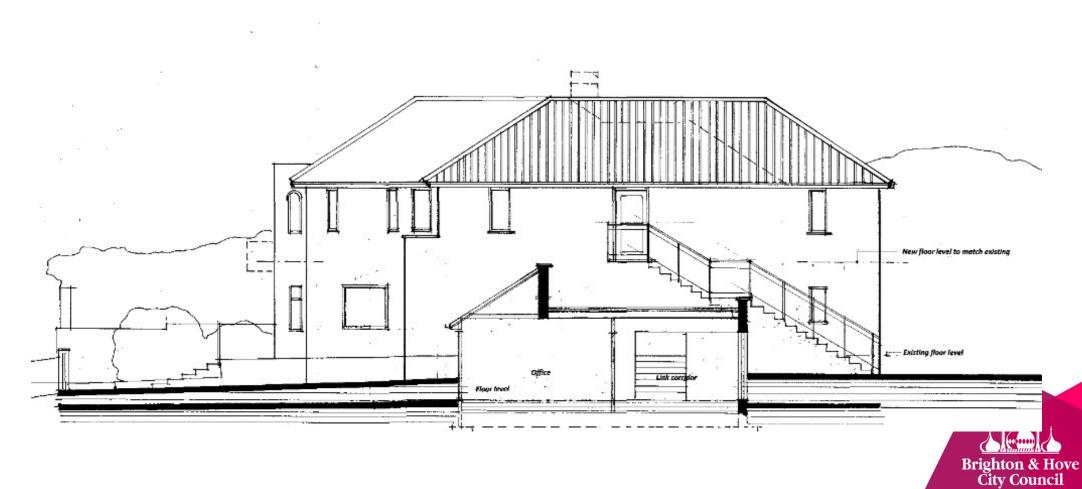




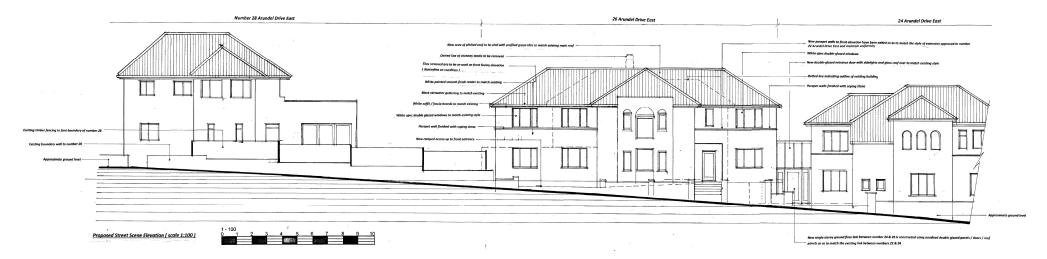
Proposed North Side Elevation



Proposed South Side Elevation



Proposed Contextual Front Elevation





Representations

Seven (7) people, objecting:

Inappropriate use class

Overdevelopment of the site

Detrimental visual impact

Loss of housing

Loss of privacy

Overbearing impact

Overshadowing and loss of light

Increased noise and disturbance

Change to the nature of area

The need for the facility has not been justified

Negative traffic / parking impacts

Staffing issues

Impact on biodiversity/ trees

Light pollution

Poor quality of the submission plans and documents

One (1) person supporting:

Under provision of good-quality care homes Provider has good reputation for care Would provide specialist care which is needed

One (1) person commenting:

Loss of privacy should be addressed by planning condition.



Key Considerations

- Principle of development
- Design and Appearance
- Impact on Amenity
- Sustainable Transport
- Sustainability/ Biodiversity



Conclusion and Planning Balance

- The proposed change of use is justified as it would provide a local community facility that meets an identified need for additional nursing care bed spaces for older people with complex care needs;
- The extensions and alterations are considered suitable additions to the building that would not harm its appearance nor that of the wider area;
- The proposal is considered acceptable in terms of impact on residential amenity;
- Impacts relating to Transport, Sustainability, Biodiversity and Arboriculture are considered acceptable;
- The application is recommended for Approval, subject to conditions.

Flat 13, St Gabriels, 18A Wellington Road BH2023/03432

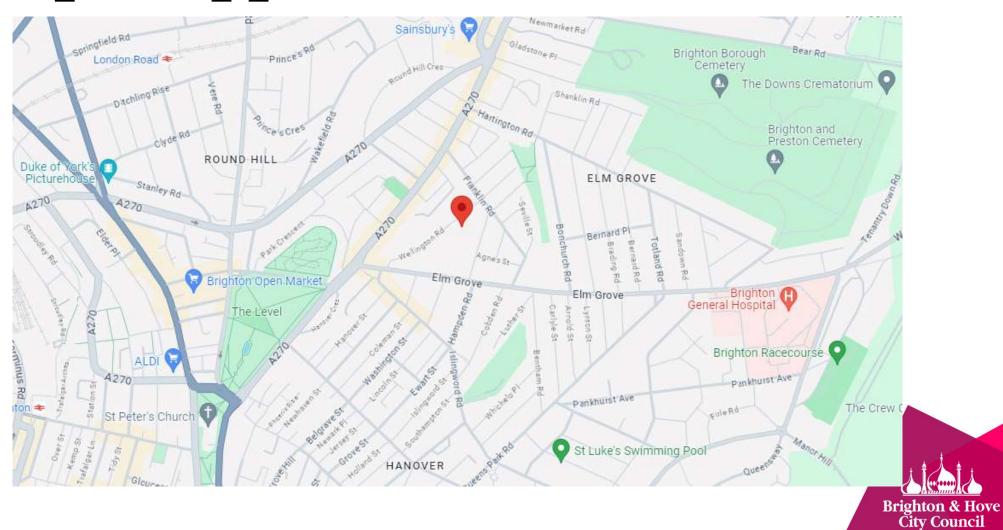


Application Description

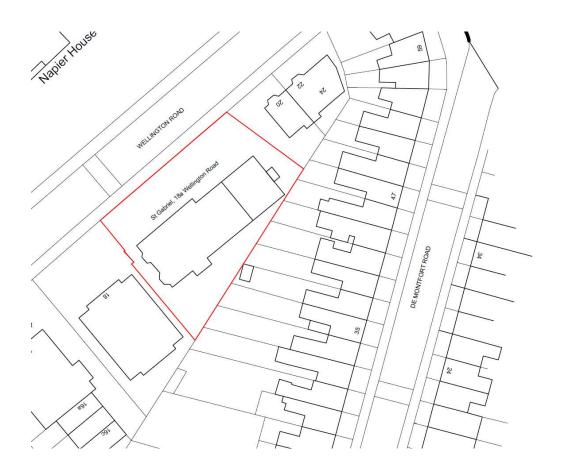
 Change of use from a studio flat (C3) to a three bedroom, 5 person, small house in multiple occupation (C4) with installation of one front dormer, one side dormer and two rear rooflights.



Map of application site



Existing Location Plan





Aerial photo(s) of site





3D Aerial photo of site



Front Elevation (North west facing)





Front Elevations with Street

Looking East



Looking South



Brighton & Hove City Council

Existing Front Elevation





Proposed Front Elevation



0 1 2 3 4 5 6 7 8 9 10 Scale - Meters Front (NW) Elevation

Proposed



Existing Rear Elevation

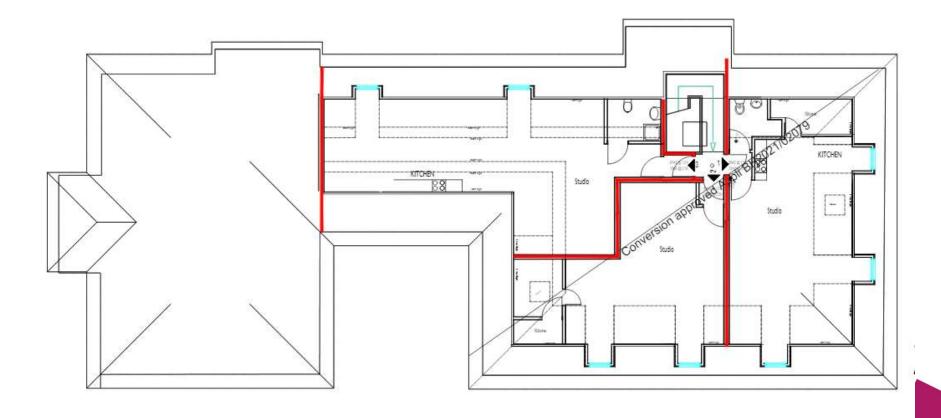




Proposed Rear Elevation

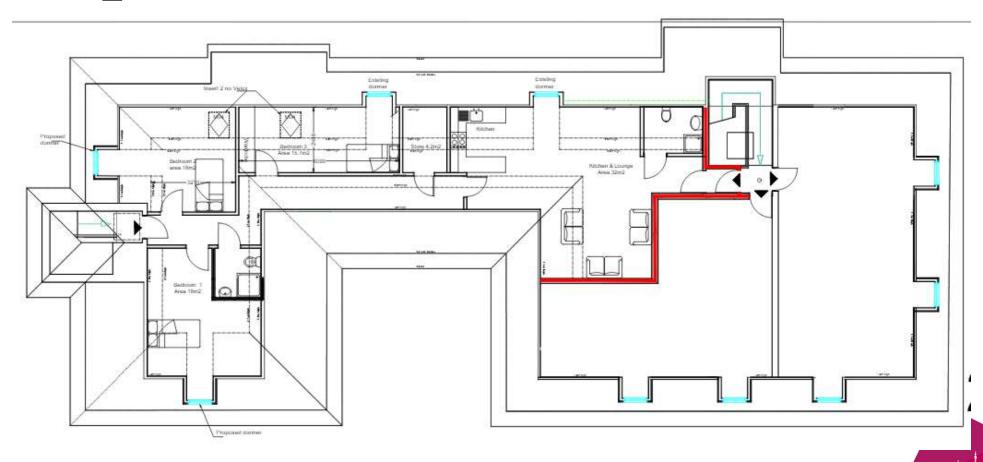






Brighton & Hove City Council

Proposed Floor Plan



Brighton & Hove City Council

Representations

6 Objections raising the following issues:

- Adverse effect on/not in keeping with listed building
- Detrimental effect on property value
- Inappropriate Height of Development
- Noise
- Overdevelopment
- Overshadowing
- Poor design
- Too close to the boundary
- Traffic/highways issues

6 Supports raising the following issues:

- Good design
- No detrimental effects on neighbourhood



Key Considerations in the Application

- Appearance of the Locally Listed Building
- HMO density in relation to DM7 and CP21
- Impact on amenity for surrounding residents of block from proposed small HMO (C4)
- Impacts on amenity for future residents of the proposed small HMO (C4)

Conclusion and Planning Balance

- Meets Policy requirements of DM7 and CP21 for HMO density and layout – HMO use is below 10% for dwellings within 50metres and 20% for dwellings in the wider neighbourhood.
- Amenity impacts from the proposed development are acceptable to surrounding and future residents – subject to conditions re occupancy, layout and sound insulation.
- External changes to the Locally Listed building are acceptable with front dormer bringing back some balance to the front elevation, and the side dormer and rear rooflights not causing visual harm.

Recommendation: Approve with conditions



Brighton Museum And Art Gallery

BH2024/00057 (Planning Application) & BH2024/00058 (Listed Building Consent)

Brighton & Hove

City Council

Application Descriptions

Full Planning application (BH2024/00057):

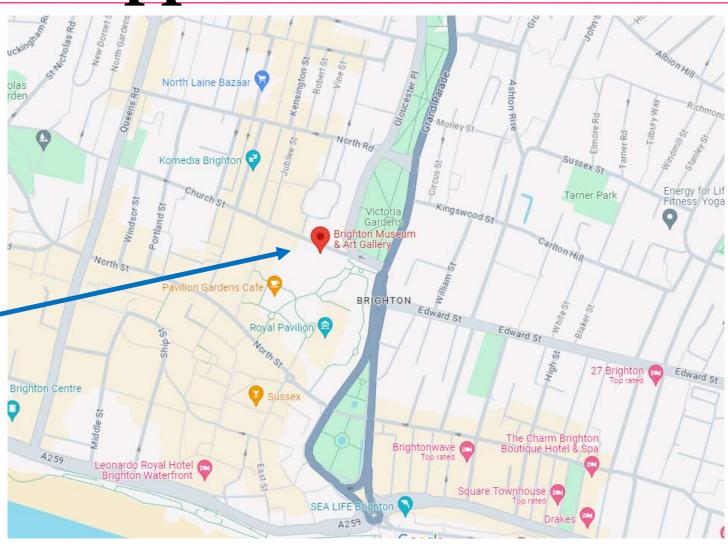
"Replacement of roof lantern above 20th Century Gallery with lead roof, insulation works, rerouting of ductwork, renewal of roof void walkway and installation of secondary means of escape from North end of roof void. Repair and renewal works to slate roof coverings, leadwork, joinery and guttering."

<u>Listed Building Consent (BH2024/00058):</u>

"Replacement of roof lantern above 20th Century Gallery with lead roof, insulation works, rerouting of ductwork, renewal of roof void walkway and installation of secondary means of escape from North end of roof void. Repair and renewal works to slate roof coverings, leadwork, joinery and guttering. Internal works to replace glazing to laylight with installation of lighting rig above and repair and refurbishment to cast iron grilles, lath and plaster vaulting and gallery interior."

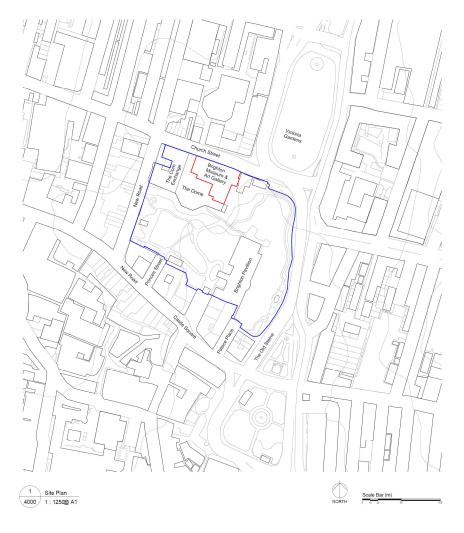
Application site

Map of application site



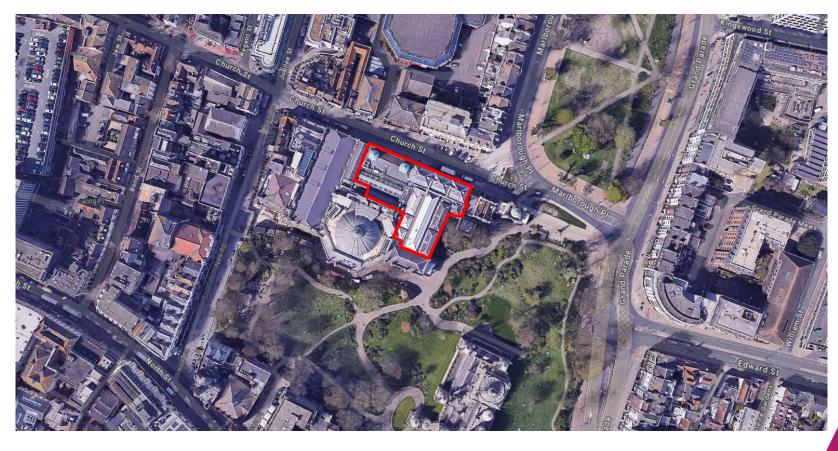


Existing Location Plan



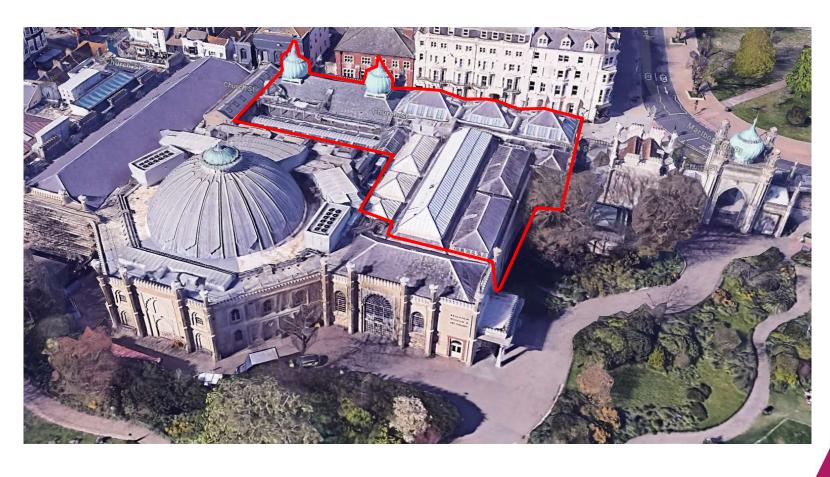


Aerial photo(s) of site



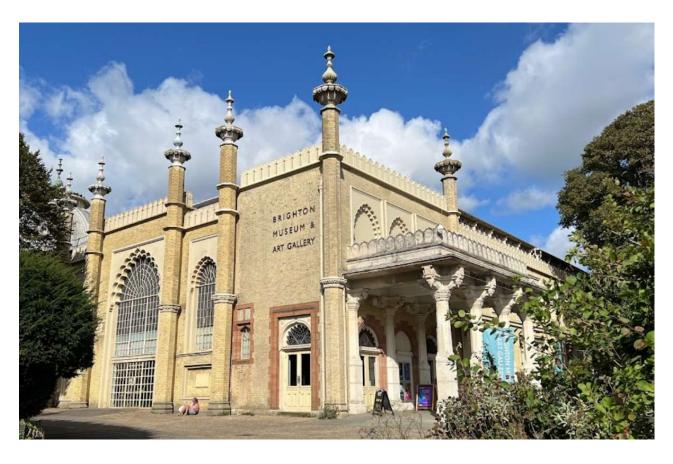


3D Aerial photo of site





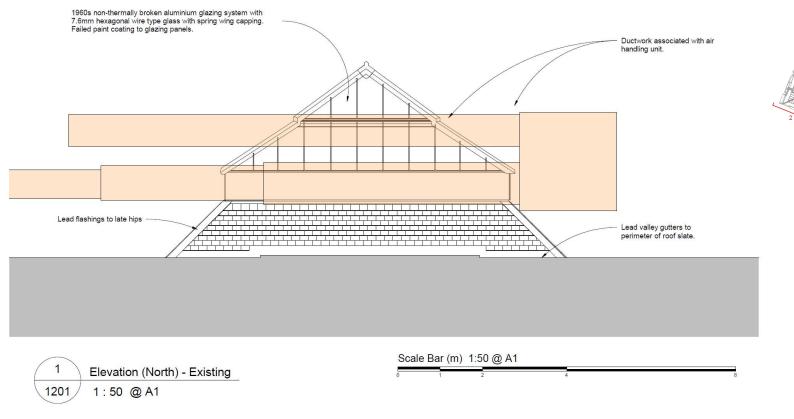
Street photo of site



Taken from within the Royal Pavilion Gardens looking north-west towards the Museum entrance (Google, 2023)

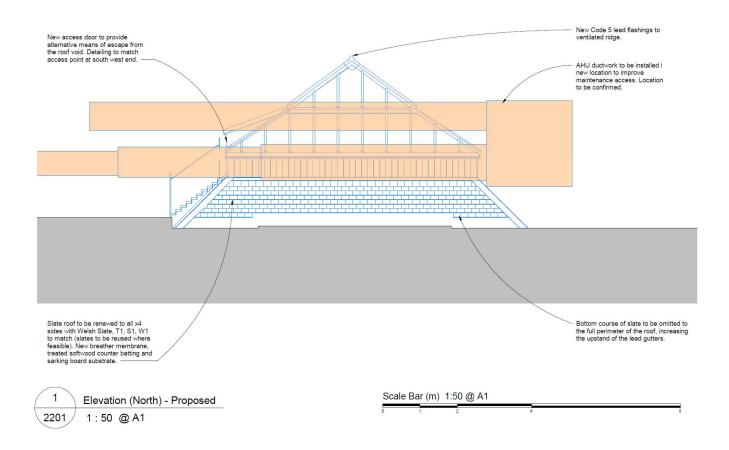


Existing North Elevation



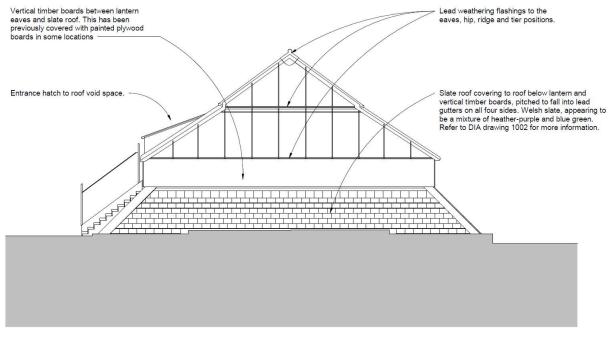


Proposed North Elevation





Existing South Elevation

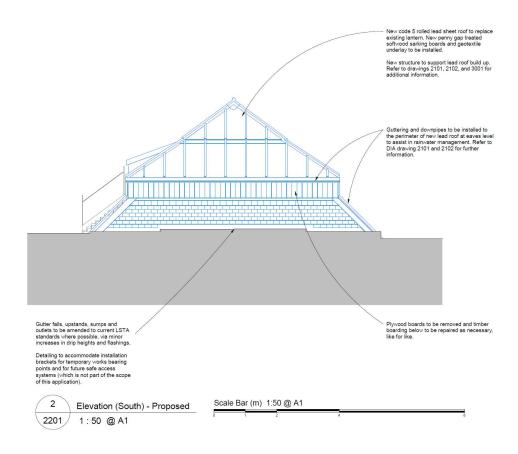








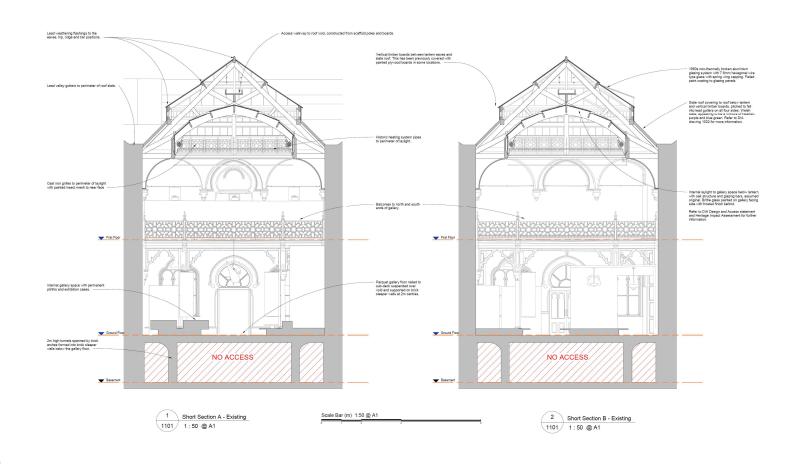
Proposed South Elevation







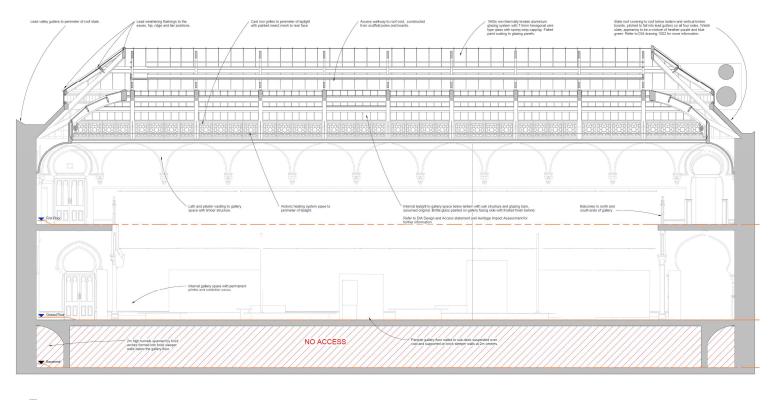
Existing Site Section







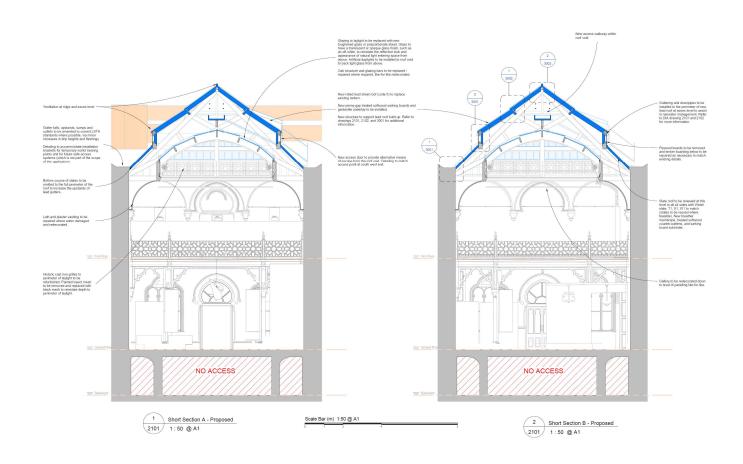
Existing Site Section

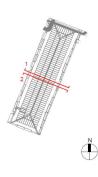


1 Long Section (East) - Existing 1102 1:50 @ A1 Scale Bar (m) 1:50 @ A



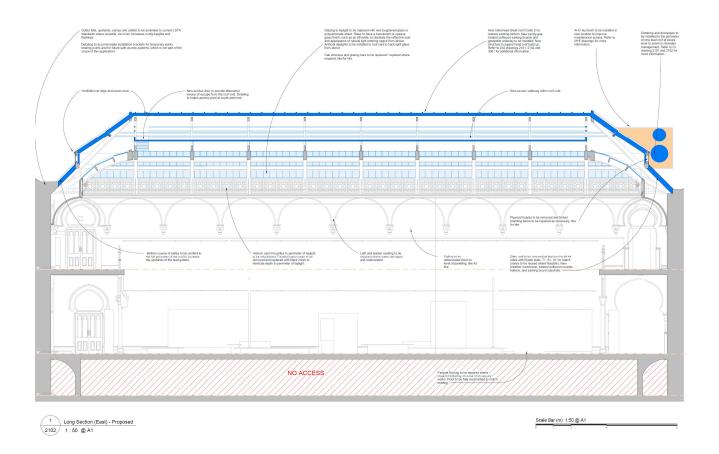
Proposed Site Section





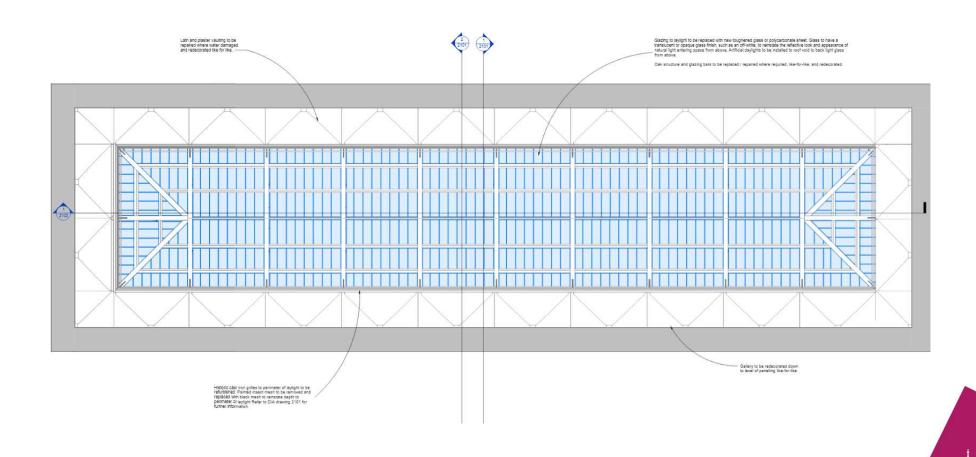


Proposed Site Section





Proposed Reflected Ceiling Plan (LBC only)



Brighton & Hove City Council

Representations

No representations have been received from the public in relation to either the Planning Application or the Listed Building Consent application.

The Conservation Advisory Group (CAG) have considered the applications and recommend approval.

The Listed Building Consent application is at Planning Committee as it is required to be determined by members because the Brighton Museum and Art Gallery is one of the buildings listed in 15(1)(e) of the Scheme of Delegation (2022) meaning that the decision cannot be delegated to Officers. The corresponding planning application is presented for completeness but is not excluded from delegated authority.

Key Considerations in the Applications

- Impacts on Grade II* listed building.
- Impact on Valley Gardens Conservation Area.



Conclusion and Planning Balance

- The proposals seek to make external changes to the existing roof the Brighton Museum and Art
 Gallery to make the building watertight and improve the thermal performance. It is acknowledged
 that some low-level harm has been identified to the heritage asset, however this is outweighed by
 the continuation of the historic use as a gallery which is open to the public.
- The LBC includes additional internal works which have also been reviewed and
- Furthermore, the proposals have the support of the Council's Heritage Officer and support from Historic England. Both support the application on the basis that conditions are applied to control some of the finer details. The conditions seek further detail of the walkway, a method statement for the works and samples to be used externally. Such conditions are attached to this recommendation.
- Therefore, the new roof with external alterations and internal alterations are recommended for approval to preserve the listed building and the setting of the numerous adjacent listed building, including the Pavilion itself, Dome Theatre, Corn Exchange and the registered Pavilion Gardens and there would be no harm to the Valley Gardens conservation area. This is in accordance with polices CP15 of the City plan part One and Polices DM26, DM27 and DM29 of the City Plan Part Two.

Recommendation (for both applications): Approve with conditions