

Licensing Panel (Licensing Act 2003 Functions)

<u>Date:</u> **29 July 2025**

Time: **10.00am**

<u>Venue</u> Virtual

Members: Councillors: Hewitt, McGregor and Parrott

Contact: Francis Mitchell

Democratic Services Officer

01273 294183

Francis.Mitchell@brighton-hove.gov.uk

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PART ONE Page

1 TO APPOINT A CHAIR FOR THE MEETING

WELCOME & INTRODUCTIONS

2 PROCEDURAL BUSINESS

(a) **Declaration of Substitutes:** Where Councillors are unable to attend a meeting, a substitute Member from the Licensing Committee may attend, speak and vote in their place for that meeting.

(b) Declarations of Interest:

- (a) Disclosable pecuniary interests;
- (b) Any other interests required to be registered under the local code:
- (c) Any other general interest as a result of which a decision on the matter might reasonably be regarded as affecting you or a partner more than a majority of other people or businesses in the ward/s affected by the decision.

In each case, you need to declare

- (i) the item on the agenda the interest relates to;
- (ii) the nature of the interest; and
- (iii) whether it is a disclosable pecuniary interest or some other interest.

If unsure, Members should seek advice from the committee lawyer or administrator preferably before the meeting.

(c) **Exclusion of Press and Public:** To consider whether, in view of the nature of the business to be transacted, or the nature of the proceedings, the press and public should be excluded from the meeting when any of the following items are under consideration.

NOTE: Any item appearing in Part Two of the Agenda states in its heading the category under which the information disclosed in the report is exempt from disclosure and therefore not available to the public.

A list and description of the exempt categories is available for public inspection at Brighton and Hove Town Halls.

7 - 24

3 UNIT 3, 10 NEW ENGLAND ROAD LICENSING PANEL (LICENSING ACT 2003 FUNCTIONS)

Contact Officer: Charles Boufrahi

Ward Affected: West Hill & North Laine

Date of Publication - Monday, 21 July 2025

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The closing date for receipt of public questions and deputations for the next meeting is 12 noon on the fourth working day before the meeting.

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FURTHER INFORMATION

For further details and general enquiries about this meeting contact Francis Mitchell, (01273 294183, email Francis.Mitchell@brighton-hove.gov.uk) or email democratic.services@brighton-hove.gov.uk

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- Once you are outside, please do not wait immediately next to the building, but move some distance away and await further instructions; and
- Do not re-enter the building until told that it is safe to do so.

LICENSING PANEL (Licensing Act 2003 Functions) Agenda Item Brighton & Hove City Council

Subject: Notification of a Temporary Event Notice under the

Licensing Act 2003

Premises: Unit 3, 10 New England Road, Brighton, BN1 4ZR

Applicant: Nathan Hochman

Date of Meeting: 29th July 2025

Report of: Corporate Director for City Operations

Contact Officer: Name: Emma Grant Tel: 07826 951829

Email: Emma.grant@brighton-hove.gov.uk

Ward(s) affected: West Hill & North Laine

1. PURPOSE OF REPORT AND POLICY CONTEXT

1.1 To consider a notification of a Temporary Event Notice in view of a formal objection to it by a relevant person under section 104(2) of the Licensing Act 2003.

2. **RECOMMENDATIONS:**

2.1 That the Panel consider whether it is necessary for the promotion of the licensing objectives of the Prevention of Crime and Disorder, Prevention of Public Nuisance, Protection of Children from Harm and Public Safety to issue a counter notice to prevent the event from taking place.

3. CONTEXT/ BACKGROUND INFORMATION & CONSULTATION

- 3.1 This Temporary Event Notice relates to the time period: 1st 4th August 2025
- 3.2 The proposed activities are:

	Proposed Activities
Sale by Retail	1 st August 2025 - 11:00 until 02:00 Off the Premises
of Alcohol	2 nd August 2025 - 11:00 until 02:00 Off the Premises
	3rd August 2025 - 11:00 until 02:00 Off the Premises
	4th August 2025 - 11:00 until 02:00 Off the Premises

- 3.3 The area to be covered by the temporary event notice: Unit 3, 10 New England Road, Brighton, BN1 4ZR
- 3.4 Please see a copy of the Temporary Event Notice attached at Appendix A.

Objections received

- 3.5 The Sussex Police objection on the Temporary Event Notice was made no later than 72 hours following receipt of the Temporary Event Notice. Their objection was made on the grounds of the Prevention of Crime and Disorder, Prevention of Public Nuisance, Protection of Children from Harm and Public Safety
- 3.6 Please see objection letter from Sussex Police attached in Appendix B.
- 3.7 A map detailing the location of the premises is attached at Appendix C.

4. COMMENTARY ON THE LICENSING POLICY

4.1 The following extracts from Guidance issued under section 182 of the Licensing Act 2003 are considered relevant to this application and **numbered as they appear in the Guidance**:

General

- 7.2 The system of permitted temporary activities is intended as a light touch process, and as such, the carrying on of licensable activities does not have to be authorised by the licensing authority on an application. Instead, a person wishing to hold an event at which such activities are proposed to be carried on (the "premises user") gives notice to the licensing authority of the event (a "temporary event notice" or "TEN").
- The police or Environmental Health Authority (EHA) ("relevant persons" for the purposes of TENs) may intervene to prevent such an event taking place by sending an objection to the licensing authority, which the licensing authority must consider on the basis of the statutory licensing objectives and decide whether the event should go ahead. A relevant person may also intervene by agreeing a modification of the proposed arrangements directly with the TENs user (see paragraph 7.36). If a relevant person sends an objection, this may result in the licensing authority imposing conditions on a TEN but only where the venue at which the event is to be held has an existing premises licence or club premises certificate. When giving a TEN, the premises user should consider the promotion of the four licensing objectives. The licensing authority may only otherwise intervene if the statutory permitted limits on TENs would be exceeded (see paragraphs 7.15-7.22 of the Guidance).
- 7.7 A TEN does not relieve the premises user from any requirements under planning law for appropriate planning permission where it is required.
- 7.28 If the licensing authority receives an objection notice from the police or EHA that is not withdrawn, it must (in the case of a standard TEN only) hold a hearing to consider the objection unless all parties agree that this is unnecessary. The licensing committee may decide to allow the licensable activities to go ahead as stated in the notice. If the notice is in connection with licensable activities at licensed premises, the licensing authority may also impose one or more of the existing licence conditions on the TEN

(insofar as such conditions are not inconsistent with the event) if it considers that this is appropriate for the promotion of the licensing objectives. If the authority decides to impose conditions, it must give notice to the premises user which includes a statement of conditions (a "notice (statement of conditions)") and provide a copy to each relevant party. Alternatively, it can decide that the event would undermine the licensing objectives and should not take place. In this case, the licensing authority must give a counter notice.

Police and environmental health intervention

- 7.32 The system of permitted temporary activities gives police and EHAs the opportunity to consider whether they should object to a TEN on the basis of any of the licensing objectives.
- 7.33 If the police or EHA believe that allowing the premises to be used in accordance with the TEN will undermine the licensing objectives, they must give the premises user and the licensing authority an objection notice. The objection notice must be given within the period of three working days following the day on which they received the TEN.
- 7.34 Where a standard TEN was given, the licensing authority must consider the objection at a hearing before a counter notice can be issued. At the hearing, the police, EHA and the premises user may make representations to the licensing authority. Following the hearing, the licensing authority may decide to impose conditions which already apply to an existing premises licence or club premises certificate at the venue, or issue a counter notice to prevent the event going ahead. As noted above, there is no scope for hearings in respect of late TENs and if objections are raised by the police or EHA in relation to a late TEN, the notice will be invalid and the event will not go ahead.
- 7.35 Such cases might arise because of concerns about the scale, location, timing of the event or concerns about public nuisance – even where the statutory limits on numbers are being observed. The premises user who signs the form is legally responsible for ensuring that the numbers present do not exceed the permitted limit at any one time. In cases where there is reason to doubt that the numbers will remain within the permitted limit the premises user should make clear what the nature of the event(s) is and how they will ensure that the permitted persons limit will not be exceeded. For example, where notices are being given for TENs simultaneously on adjacent plots of land it may be appropriate for door staff to be employed with counters. In each case it is important that licensing authorities and relevant persons can consider whether they believe that the premises user intends to exceed the 499 person limit, or will be unable to control or know whether the limit will be exceeded. Where the planned activities are likely to breach the statutory limits or undermine the licensing objectives, it is likely to be appropriate for the police or EHA to raise objections.
- 7.36 However, in most cases, where for example, alcohol is supplied away from licensed premises at a temporary bar under the control of a personal licence holder, (such as at weddings with a cash bar or small social or

sporting events) this should not usually give rise to the use of these powers.

Modification

7.37 As noted above, the police or EHA (as "relevant persons") may contact the premises user to discuss their objections and try to come to an agreement which will allow the proposed licensable activities to proceed. The TEN can be modified (for example, by changing the details of the parts of the premises that are to be used for the event, the description of the nature of the intended activities or their duration). The other relevant person has to agree for the modification to be made. There is no scope under the 2003 Act for the modification of a late TEN.

Applying conditions to a TEN

- 7.38 The 2003 Act provides that only the licensing authority can impose conditions to a TEN from the existing conditions on the premises licence or club premises certificate at the venue. The licensing authority can only do so:
 - if the police or the EHA have objected to the TEN;
 - if that objection has not been withdrawn;
 - if there is a licence or certificate in relation to at least a part of the premises in respect of which the TEN is given;
 - and if the licensing authority considers it appropriate for the promotion of the licensing objectives to impose one or more conditions.
- 7.39 This decision is one for the licensing authority alone, regardless of the premises user's views or willingness to accept conditions. The conditions must be notified to the premises user on the form prescribed by regulations.

5. FINANCIAL & OTHER IMPLICATIONS:

Financial Implications:

5.1 The licensing Act 2003 provides for fees to be payable to the licensing authority in respect of the discharge of their functions. The fee levels are set centrally at a level to allow licensing authorities to fully recover the costs of administration, inspection and enforcement of the regime.

Date: 23/07/2025

Finance Officer Consulted David Wilder

Legal Implications:

5.2 The licensing authority must act to promote the four licensing objectives which are:

- The prevention of crime and disorder
- Public safety
- The prevention of public nuisance
- The protection of children from harm

The licensing authority must have regard to its statement of licensing policy and the guidance issued by the Secretary of State in carrying out its functions.

Lawyer Consulted: Rebecca Sidell Date: 23/07/25

Equalities Implications:

5.3 Diversity is valued and strong, safe communities are vital to future prosperity. Licensing policy aims to protect children from harm including sale and supply of alcohol to children.

Sustainability Implications:

5.4 Licensing policy aims to prevent public nuisance and develop culture of live music, dancing and theatre.

SUPPORTING DOCUMENTATION

Appendices:

- 1. Appendix A Temporary Event Notice
- 2. Appendix B Objection made by Sussex Police
- 3. Appendix C Map of the area

Documents in Members' Rooms

Brighton & Hove City Council, Licensing Act 2003: Statement of Licensing Policy 2016 as amended 24th March 2016.

Home Office, Revised Guidance issued under section 182 of the Licensing Act 2003, April 2018.

Background Documents

Brighton & Hove City Council, Licensing Act 2003: Statement of Licensing Policy 2016 as amended 24th March 2016.

Temporary Event Notice

Before completing this notice, please read the guidance notes at the end of the notice. If you are completing this notice by hand, please write legibly in block capitals. In all cases, ensure that your answers are inside the boxes and written in black ink or typed. Use additional sheets if necessary. You should keep a copy of the completed notice for your records. You must send at least one copy of this notice to the licensing authority and additional copies must be sent to the chief officer of police and the local authority exercising environmental health functions for the area in which the premises are situated. The licensing authority will give to you written acknowledgement of the receipt of the notice.

I, the proposed premises user, hereby give notice under section 100 of the Licensing Act 2003 of my proposal to carry on a temporary activity at the premises described below.

1. The personal det	tails of premises user (Please	read note 1)
1. Your name		
Title		
Surname		
Forenames		
2. Previous names	(Please enter details of any p	revious names or maiden names, if applicable.
	a separate sheet if necessary	
Title	Mr□ Mrs □ Miss□ Ms□	
Surname		
Forenames		
3. Your date of birt	th	
4. Your place of bir		
5. National Insuran		
6. Your current add	dress (We will use this addres	s to correspond with you unless you complete the
separate correspond		
Post town		Postcode
7. Other contact de	tails	
Telephone numbers	s	
Daytime		
Evening (optional)	to the same of the	
Mobile (optional)		
Fax number (option	nal)	
E-Mail address	idi /	
(if available)		
	ess for correspondence (If yo	u complete the details below, we will use this
address to correspo		, , , , , , , , , , , , , , , , , , , ,

	man a management of
	The same of the sa
Post town	Postcode
9. Alternative contact details (if applicable)	
Telephone numbers: Daytime	to the same of the Tax
Evening (optional)	
Mobile (optional)	
Fax number (optional) E-Mail address	
(if available)	
2.70	
2. The premises Please give the address of the premises where y it has no address, give a detailed description (in (Please read note 2)	you intend to carry on the licensable activities or, if including the Ordnance Survey references)
Unit 3	
10 New England Road	
BUI 42R	
Does a premises licence or club premises certif part of the premises)? If so, please enter the license	icate have effect in relation to the premises (or any tence or certificate number below.
Premises licence number	
Club premises certificate number	
If you intend to use only part of the premises at this notice applies, please give a description and	this address or intend to restrict the area to which d details below. (Please read note 3)
N/A	The latest the second of the second
2/2	The same of the same
Please describe the nature of the premises below	w. (Please read note 4)
Co.(0, 000)	1000 0000
Cafe and private out	acor area.
Please describe the nature of the event below. (Please read note 5)
Gay Pride 2025.	

Please state the licensable activities that you intend licensable activities you intend to carry on). (Please	to carry on at the premises (pl read note 6)	ease tick all
The sale by retail of alcohol	Were the state of	0
The supply of alcohol by or on behalf of a club to, o of the club	r to the order of, a member	
The provision of regulated entertainment (Please re	ead note 7)	
The provision of late night refreshment		
Are you giving a late temporary event notice? (Please read note 8)		
Please state the dates on which you intend to use the activities. (Please read note 9)	se premises for licensable	
118125 - 418125		File
Please state the times during the event period that yo (please give times in 24-hour clock). (Please read no	ou propose to carry on licensa ste 10)	ble activities
11:00pm-02:00 Am		
Please state the maximum number of people at any of allow to be present at the premises during the times licensable activities, including any staff, organisers of note 11)	when you intend to carry on	30
If the licensable activities will include the sale or supply of alcohol, please state whether these will	On the premises only	
be for consumption on or off the premises, or both (please tick as appropriate). (Please read note 12)	Off the premises only	V

Please state if the licensable activities will include the provision of relevant entertainment. If so, please state the times during the event period that you propose to provide relevant entertainment (including, but not limited to lap dancing and pole dancing). (Please see note 13)

NIA

Do you currently hold a valid personal licence?	Yes No
(Flease tick)	
If "Yes" please provide the details of your personal licer	nce below.
Issuing licensing authority	
rectising audiority	The second secon
Licence number	
Licelice number	
The state of the s	
Date of issue	

that apply to vou) Have you previously given a temporary event notice in respect of any premises for events falling in the same calendar year as the event for which you are now giving this temporary event notice?	Yes	No.
If answering yes, please state the number of temporary event notices (including the number of late temporary event notices, if any) you have given for events in that same calendar year		
Have you already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice?	Yes	No

6. Associates and business colleagues (Please read note 16 and tick the boxes tha	t apply	to you)
Has any associate of yours given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?	Yes	No.
If answering yes, please state the total number of temporary event notices (including the number of late temporary event notices, if any) your associate(s) have given for events in the same calendar year.		
Has any associate of yours already given a temporary event notice for the same premises in which the event period: a) ends 24 hours or less before; or b) begins 24 hours or less after the event period proposed in this notice?	Yes 🗆	No
Has any person with whom you are in business carrying on licensable activities given a temporary event notice for an event in the same calendar year as the event for which you are now giving a temporary event notice?	Yes	No
If answering yes, please state the total number of temporary event notices (including the number of late temporary event notices, if any) your business colleague(s) have given for events in the same calendar year.		

Has any person with whom you are in business carrying on licensable activities already given a temporary event notice for the same premises in which the event period:	Yes	No
a) ends 24 hours or less before, or		
b) begins 24 hours or less after		
the event period proposed in this notice?		
period proposed in this notice?		
7. Checklist (Please read note 17)		
I have: (Please tick the appropriate boxes, where applicable)		
Sent at least one copy of this notice to the licensing authority for the area in which	tho	
premises are situated	ruie	
Sent a copy of this notice to the chief officer of police for the area in which the		
premises are situated		
Sent a copy of this notice to the local authority exercising environmental health		
functions for the area in which the premises are situated		
If the premises are situated in one or more licensing authority areas, sent at least o	ne	
copy of this notice to each additional licensing authority		
If the premises are situated in one or more police areas, sent a copy of this notice t	0	
each additional chief officer of police		
If the premises are situated in one or more local authority areas, sent a copy of this	S	
notice to each additional local authority exercising environmental health functions		
Made or enclosed payment of the fee for the application		
Signed the declaration in Section 9 below		
8. Condition (Please read note 18)		
8. Condition (Please read note 18) It is a condition of this temporary event notice that where the relevant licensable addescribed in Section 3 above include the sale or supply of alcohol that all such supmade by or under the authority of the premises user.		
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For account of		
The second second	by the licensing authority	. 450
10. Acknowled	dgement (Please read note 20)	173.6
I acknowledge	receipt of this temporary event notice.	
Signature		Water Property
The same of	On habalf of the licensing outbority	
Date	On behalf of the licensing authority	
Name of		
Officer signing		

Police OBJECTION EF VALID PCD, PS, PPN and PCH



From: Brighton Licensing <Brighton.Licensing@sussex.police.uk>

Sent: 17 July 2025 15:54

To: EHL Licensing <ehl.licensing@brighton-hove.gov.uk>

Cc: Mylene Hayward

Subject: Grounded, Unit 3, 10 New England Road, Brighton - Pride TEN Objection

Dear Brighton & Hove City Council Licensing

c.c Environmental Protection, Brighton & Hove City Council

RE: TEMPORARY EVENT NOTICE (TEN) FOR GROUNDED, UNIT 3, 10 NEW ENGLAND ROAD, BRIGHTON, EAST SUSSEX, BN1 4ZR FOR FRIDAY 1ST AUGUST THROUGH TO MONDAY 4TH AUGUST 2025.

NOTICE OF OBJECTION under Section 104 (2) of the Licensing Act 2003

To whom it may concern,

Notice of objection is hereby given on behalf of the Chief Officer of Police for Sussex for the above Temporary Event Notice (TEN) on the grounds that all of the licensing objectives are not being promoted. The TEN is to cover the period of this year's Brighton & Hove Pride event.

The TEN seeks to permit the following:

Friday 01st August 2025 11:00 through to Saturday 02nd August 2025 02:00 Saturday 02nd August 2025 11:00 through to Sunday 03rd August 2025 02:00

Sunday 03rd August 2025 through to Monday 04th August 2025 02:00

Licensable activities: Sale by retail of alcohol - Off Sales only.

Premises description: Café and private outdoor area.

Event description: Gay Pride 2025.

Premises is unlicensed day to day.

Applicant holds a Personal Licence issued on 15th July 2025 by Brighton & Hove City Council.

Pride is a large scale event for the City attracting many thousands of residents and tourists from around the world over a weekend and each year it is a challenging time for all the emergency services and partner agency's to ensure it's a safe and enjoyable event for everyone. Due to this extra scrutiny is taken when reviewing TEN applications during this particular weekend. We do wish to support businesses as we are fully aware of the financial struggles the current economic climate is having and how important Pride is each year in regards to the income it generates however, we have to have public safety at the forefront of all of our decisions.

For a number of years now, Sussex Police have been unable to support any TEN applications from premises that do not already hold an alcohol premises licence, such as this venue during the Pride weekend. There are a very high number of premises that already have a licence to sell alcohol with fully trained staff and experience that goes with that. Having additional Pride weekend pop up alcohol venues and events increases further risks around the City and the impact this could have on emergency services and partner agencies.

This year there are changes to the Pride Village Party which could impact other parts of the City which we need to take in to consideration. These changes have been fully considered by Sussex Police with resources and plans centred around them. We do though need to do what we can to reduce risk especially around crime and disorder and public safety. We strongly believe that by reducing the availability of off sales of alcohol, which is being applied for here, is a positive way forward this year. No one can fully predict what the impact the smaller street party could have citywide in respect of numbers of persons attending the area. Any negative affect could impact and roll into the evening and early hours. By reducing off sales permissions we reduce the risk of large numbers of persons being out on the streets, beach or parks into the early hours in environments that are unmanaged when compared to being inside a secure licensed venue and the safeguarding that brings.

The location of this premises is on the corner of the busy New England Road and New England Street within a converted shipping container with limited outside space to the front. Right behind it is residential property also within converted shipping containers and across the road a number of residential properties.

There are many risks involved with off sales of alcohol which include but not limited to, consumption in open spaces which have no safeguarding in place, proxy sales to children and already intoxicated persons, increase risks of ASB by way of noise with people out in the street and open spaces drinking and the issue of no public toilets and the knock on affect that could have.

By increasing the availability of alcohol we are opening up additional locations that will need to have additional monitoring over the weekend. This will place an extra burden on already stretched resources both from Police and the Local Authority. Incidents that occur once

customers have left could impact both police and medical provisions and again the Local Authority.

Each year Sussex Police process between 80 – 100 TENs for venues across the city over Pride weekend. This is a large amount when considering the average for a whole month is typically around 80. We fully support the use of TENs by licensed and unlicensed venues but to ensure the licensing objectives are met, during Pride weekend we do not feel it's appropriate to support pop up bars for the weekend. We can't give any valid reasoning as to how we are promoting the licensing objectives by allowing such a TEN to go through approved.

The Chief Officer of Sussex Police contends that by permitting this TEN we will not be upholding the licensing objectives and so ask for the panel to consider refusing it.

Yours sincerely,



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Appendix C

